

# Chief Albert Luthuli Municipality

The transparent, innovative, and developmental municipality that improves the quality of life of its people

## HEAD OFFICE

28 Kerk Street  
Carolina  
1185

P.O Box 24, Carolina, 1185

Telephone +27 (0)17 843 4000

E-mail [mm@albertluthuli.gov.za](mailto:mm@albertluthuli.gov.za)

Website [www.albertluthuli.gov.za](http://www.albertluthuli.gov.za)



## OFFICES ALSO AT

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Ekulindeni +27 (0)17 001 1521

Call Centre +27 (0)17 004 0210

Toll-Free 080 001 4890

## OFFICE OF THE MUNICIPAL MANAGER

# Public Notice

## PUBLIC NOTICE: INVITATION FOR COMMENTS ON THE STANDARD DRAFT BY-LAW FOR TOWNSHIP ECONOMIES

Notice is hereby given in terms of the requirements of Municipal Systems Act (Act 32 of 2000) and Council **CL1.135** of November 2024 as well as the Government Gazette No. **51529** that Chief Albert Luthuli Municipality has adopted the Standard Draft By-law for Township Economies at the Special Council Meeting held on the 22<sup>nd</sup> of November 2024. Chief Albert Luthuli Municipality would like to invite its residents who are interested to comment on the Draft By-law, and it be noted that the Business By-law that was Gazetted by the Municipality on 26 February 2021 is to be reviewed to be in-line with the newly introduced Standard Draft By-law for Township Economies.

In compliance with the stipulations of Council Resolution Number **CL1.135** of **22 November 2024**, the said document will be available for inspection at the Chief Albert Luthuli Municipality's website ([www.albertluthuli.gov.za](http://www.albertluthuli.gov.za)) as well as the following locations from **22 November 2024**:

1. Reception Desk, 28 Kerk Street, Carolina;
2. Libraries in Carolina, Silobela, Emanzana, Elukwatini, Ekulindeni and Empuluzi; and all Administrative Unit Offices.

Any inquiries or representations regarding the aforesaid document of the Municipality may be directed to the Director Corporate Services in writing on or before 24 December 2024 through the following mediums:

**Post:** Municipal Manager, P O Box 24, Carolina, 1185

**Physical Delivery/courier:** Mr ME Thabethe, 28 Kerk Street, Carolina, 1185.

**Or by email:** [sibekoss@albertluthuli.gov.za](mailto:sibekoss@albertluthuli.gov.za)

Residents are further encouraged to contact the call centre on 080 001 4890 (toll-free) or 017 004 0210 in which standard rates apply.

*Issued by the Municipal Manager: Mr Ephraim Thabethe*

*For media enquiries, kindly contact:*

*Municipal Communications: Mr Phetla Thapelo*

*Contact Number: 0745283128/ 0178434000*

*E-mail address: [phetlatt@albertluthuli.gov.za](mailto:phetlatt@albertluthuli.gov.za)*

22 November 2024

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## OFFICE OF THE MUNICIPAL MANAGER

# Isaziso Somphakathi

## ISAZISO SOMPHAKATHI: ISIMEMO SOKUPHAWULA NGOMTHETHO OJWAYELEKILE WE-DRAFT FOR TOWNSHIP ECONOMIES

Isaziso sinikezwa ngalokhu ngokwezidingo zoMthetho Wezinhlalo Zomasipala (uMthetho 32 ka-2000) kanye noMkhandlu **CL1.135** kaNovemba 2024 kanye neGazethi kaHulumeni No. **51529** ukuthi uMasipala oyinhloko u-Albert Luthuli wamukele umthetho we-Standard Draft By-law for Township Economies eMhlanganweni woMkhandlu oKhethekile owabanjwa ngomhlaka-22 Novemba 2024. UMasipala oyinhloko u-Albert Luthuli uthanda ukumema abahlali bawo abanentshisekelo yokuphawula nge-Draft By-law, futhi kuphawulwe ukuthi umthetho we-Business By-law owawu-Gazetted nguMasipala ngomhlaka-26 Febhuwari 2021 uzobuyekezwa ukuze uhambisane nomthetho osanda kwethulwa we-Standard Draft By-law for Township Economies.

Ngokuhambisana nemigomo yeNombolo Yokuxazulula UMKhandlu **CL1.135 ka-22 Novemba 2024**, umbhalo oshiwo uzotholakala ukuze uhlolwe kwi-website kaMasipala uChief Albert Luthuli ([www.albertluthuli.gov.za](http://www.albertluthuli.gov.za)) kanye nezindawo ezilandelayo kusukela ngo-22 **Novemba 2024**:

1. Reception Desk, 28 Kerk Street, Carolina;
2. Imitapo yezincwadi eCarolina, Silobela, Emanzana, Elukwatini, Ekulindeni nase-Empuluzi; nawo wonke amahhovisi e-Administrative Unit.

Noma yimiphi imibuzo noma izethulo mayelana nombhalo oshiwo ngenhla kaMasipala zingaqondiswa kuMqondisi Wezinsizakalo Zezinkampani ngokubhaliwe ngomhlaka 24 Disemba 2024 noma ngaphambi kwalokhu okulandelayo:

**Iposi:** Umphathi kaMasipala, P O Box 24, Carolina, 1185

**Ukulethwa Komzimba / i-courier:** UMnu ME Thabethe, 28 Kerk Street, Carolina, 1185.

**Noma nge-imeyili:** [sibekoss@albertluthuli.gov.za](mailto:sibekoss@albertluthuli.gov.za)

Izakhamuzi ziphinde zikhuthazwe ukuthi zixhumane nesikhungo sezingcingo ku-080 001 4890 (mahhala) noma ku-017 004 0210 lapho kusebenza khona amanani ajwayelekile.

*Ikhishwe yiMenenja kaMasipala: UMnu Ephraim Thabethe*

*Ngemibuzo yabezindaba, xhumana ngomusa:*

*Ukuxhumana kukaMasipala: UMnu Phetla Thapelo*

*Inombolo yokuxhumana: 0745283128/ 0178434000*

*Ikheli le-imeyili: [phetlatt@albertluthuli.gov.za](mailto:phetlatt@albertluthuli.gov.za)*

**22 Novemba 2024**

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## OFFICE OF THE MUNICIPAL MANAGER

# Openbare kennisgewing

## OPENBARE KENNISGEWING: UITNODIGING VIR KOMMENTAAR OP DIE STANDAARD KONSEPVERORDENING VIR TOWNSHIP-EKONOMIEË

Kennis geskied hiermee ingevolge die vereistes van die Wet op Munisipale Stelsels (Wet 32 van 2000) en Raad **CL1.135** van November 2024 asook die Staatskoerant No. **51529** dat die Hoofman Albert Luthuli-munisipaliteit die Standaardkonsepverordening vir Township-ekonomieë aanvaar het tydens die Spesiale Raadsvergadering wat op 22 November 2024 gehou is. Hoof Albert Luthuli Munisipaliteit nooi graag sy inwoners wat belangstel uit om kommentaar te lewer op die Konsepverordening, en daar word kennis geneem dat die Besigheidsverordening wat op 26 Februarie 2021 deur die Munisipaliteit in die Staatskoerant gepubliseer is, hersien moet word om in lyn te wees met die nuut ingevoerde Standaardkonsepverordening vir Township-ekonomieë.

In ooreenstemming met die bepalings van Raadsbesluit nommer **CL1.135** van **22 November 2024**, sal die **genoemde dokument vanaf 22 November 2024** ter insae beskikbaar wees by die Hoof Albert Luthuli-munisipaliteit se webwerf ([www.albertluthuli.gov.za](http://www.albertluthuli.gov.za)) asook die volgende plekke:

1. Ontvangstoonbank, Kerkstraat 28, Carolina;
2. biblioteke in Carolina, Silobela, Emanzana, Elukwatini, Ekulindeni en Empuluzi; en alle kantore van die administratiewe eenheid.

Enige navrae of vertoë rakende die voormelde dokument van die Munisipaliteit kan voor of op 24 Desember 2024 skriftelik aan die Direkteur Korporatiewe Dienste gerig word deur middel van die volgende mediums:

**Pos:** Munisipale Bestuurder, Posbus 24, Carolina, 1185

**Fisiese aflewering/koerier:** Mnr ME Thabethe, Kerkstraat 28, Carolina, 1185.

**Of per e-pos:** [sibekoss@albertluthuli.gov.za](mailto:sibekoss@albertluthuli.gov.za)

Inwoners word verder aangemoedig om die inbelsentrum te kontak by 080 001 4890 (tolvry) of 017 004 0210 waarin standaardtariewe geld.

*Uitgereik deur die munisipale bestuurder: Mnr Ephraim Thabethe*

*Vir medianavrae, kontak asseblief:*

*Munisipale Kommunikasie: Mnr Phetla Thapelo*

*Kontaknommer: 0745283128/ 0178434000*

*E-posadres: [phetlatt@albertluthuli.gov.za](mailto:phetlatt@albertluthuli.gov.za)*

**22 November 2024**



# CHIEF ALBERT LUTHULI MUNICIPALITY



## STANDARD DRAFT BY-LAW FOR TOWNSHIP ECONOMIES

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## PREAMBLE

Whereas sections 152(1) and 153(a) of the Constitution of the Republic of South Africa, 1996 (“Constitution”), require municipalities to promote social and economic development within their jurisdictional areas;

And whereas the Spatial Planning and Land Use Management Act, 2013 (Act No. 16 of 2013), mandates municipal spatial development frameworks to identify current and future economic nodes where public and private investment will be prioritised and identify the designation of areas where incremental upgrading approaches to development and regulation will be applicable;

And whereas the Businesses Act, 1991 (Act No. 71 of 1991), provides for municipalities to declare and prohibit trading in zones within their jurisdictional areas;

And whereas the dense concentration of poverty, unemployment and related social ills make townships a priority for inclusive growth and development;

And whereas Government acknowledges that townships must be vibrant economic centres;

And whereas section 22 of the Constitution guarantees the right of every citizen to choose his or her trade, occupation or profession freely, and empowers the State to regulate the practice of a trade, occupation or profession by law;

And whereas Government recognises that participation and meaningful inclusion of businesses in townships will transform the economy,

Be it therefore enacted by the Municipal Council of (Insert municipality name), as follows:

## Definitions

1. In this Standard Draft By-Law, a word or expression to which a meaning has been assigned in the Act, bears the meaning so assigned and, unless the context otherwise indicates—

"authorised official" means an employee of the municipality who is duly responsible for carrying out any duty or function or exercising any power in terms of this Standard

Draft By-Law and includes—

a) a law enforcement officer declared to be a peace officer in terms of section 334(1)(a) of the Criminal Procedure Act, 1977 (Act No. 51 of 1977); and

(b) any other employee delegated or person authorised to carry out or exercise the duty, function or power;

"business" means an entrepreneurial undertaking, or a business concern, whether formal (registered) or informal (unregistered), which is engaged in the production of goods or provision of services or sale of goods, undertaken by an entrepreneur or an enterprise, an enterprise organisation or a co-operative as categorised in the National Small Business Act;

"Businesses Act" means the Businesses Act, 1991 (Act No. 71 of 1991);

"Business activity" means the selling of goods, or the supplying or offering to supply a service for remuneration;

"Business licence" means a licence or permit issued by a local government that allows an individual or company to conduct business within the government's geographical jurisdiction;

"foreigner" means an individual who is neither a South African citizen, nor a permanent resident, but is not an illegal foreigner in terms of the Immigration Act, 2002 (Act No. 13 of 2002);

"goods" means a product marketed for human use or consumption;

"illegal goods" means—

(a) goods which may not have been lawfully acquired or disposed of;

(b) goods that are prohibited from sale or distribution under any applicable national, provincial, or municipal law;

(c) counterfeit goods as defined in the Counterfeit Goods Act, 1997 (Act No. 37 of 1997);

(d) goods that are required to be, but have not been, imported or produced in terms of the provisions of the Customs and Excise Act, 1964 (Act No.91 of 1964);

(e) stolen goods; or

(f) goods that do not meet mandatory safety or quality standards as prescribed by relevant legislation;

"litter" includes a receptacle, container, or other matter, which has been discarded, abandoned, or left behind, by a street trader, or by his or her customers;

“Minister” means the Minister responsible for local government;

"municipal council" means a municipal council referred to in section 157(1) of the Constitution;

“municipal manager" means a person appointed in terms of section 54A of the Municipal Systems Act, as the head of administration of the municipality;

“Municipal Systems Act” means the Local Government: Municipal Systems Act, 2000 (Act No. 32 of 2000);

"nuisance" means conduct or behaviour by a person, an organisation, business or institution or the use, keeping, producing, by-producing, harbouring or conveying, as the case may be, of any item, substance, matter, material, equipment, tool, plant or animal or causing or creating a situation or condition in or on private property or in a public place or anywhere in a municipality which causes damage, annoyance, inconvenience, noise pollution or discomfort to the public or to a person, in the exercise of rights common to all or of a person;

“National Road Traffic Act” means the National Road Traffic Act, 1996 (Act No. 93 of 1996);

"obstruct" means to do anything which blocks or is likely to block vehicular or pedestrian traffic flow on a public road or private road, open or public space or private space;

“PAIA” means the Promotion of Access to Information Act, 2000 (Act No. 2 of 2000);

"public monument" means any one of the "public monuments and memorials", as defined in section 2 of the National Heritage Resources Act, 1999 (Act No. 25 of 1999);

"public place" means a building, square, park, recreation ground or open space to which the public has the right of access, or which is shown on a general plan or land use scheme of a township filed in the deeds registry, Surveyor-General’s office or a municipality, and has been provided for the use of the public or the owners of erven in such township;

"public road" means a public road as defined in section 1 of the National Road Traffic Act;

"sell" means exchange, offer, display, deliver, supply or dispose of, for sale or authorise, direct or allow a sale;

“services” means activities or value created, generated or performed for human consumption;

"sidewalk" means a sidewalk as defined in section 1 of the National Road Traffic Act;

“Spatial Planning and Land Use Management Act” means the Spatial Planning and Land Use Management Act, 2013 (Act No. 16 of 2013);

“townships” means residential townships where only the most basic amenities and infrastructure are provided which were initially established during the Colonial and Apartheid eras for occupation by Black South Africans on the outskirts of towns and cities and now also include newly created residential townships, in and on the outskirts of towns and cities, which have been created as a result of South Africa’s history; and

“township economies” means business activities (formal or informal) undertaken in townships.

## OBJECTIVES

2. The objects of this by-law is to—

- (a) facilitate inclusive spatial and economic development in townships;
  - (b) harmonise the township ecosystem and provide norms and standards for the establishment and management of township-based enterprises both formal and informal;
  - (c) raise awareness of applicable laws and regulations affecting township businesses; and
  - (d) support small businesses to grow and participate in mainstream economic activities.
- Freedom to engage in business activities

3. (1) Subject to subsection (2) any person that has a business licence, may engage in business activities within the area of jurisdiction of a municipality.

(2) A municipality may, based on its developmental objectives, determine quotas on the proportion of businesses within specific categories of businesses, to be owned and operated by foreigners in line with all the relevant legislation.

(3) In determining the quotas a municipality must ensure, amongst others, that a proportion of the total staff employed in the business are South African citizens or permanent residents in line with all relevant legislation.

(4) A business activity referred to in subsections (1) and (2), is subject to the provisions of—

- (a) legislation in the Republic of South Africa;
- (b) applicable permits or licencing requirements;
- (c) other applicable municipal by-laws and policies; and
- (d) this standard draft by-law.

(5) A person may not carry on a business activity within the area of jurisdiction of a municipality unless that person is a holder of a business permit issued or transferred to him or her by the municipality.

#### Designated business areas and sites

4.(1) A municipality must, subject to the provisions of the Spatial Planning and Land Use Management Act and any other applicable legislation, policy or by-law—

- (a) promote commercial, retail and industrial activities in townships; and
- (b) demarcate business areas and sites to promote inclusive economic development or recognise a township as a mixed-use business area.

(2) A municipality may, by resolution—

- (a) extend, reduce, or disestablish a business area or site subject to compliance with the requirements of the Spatial Planning and Land Use Management Act and after public consultation and reasonable notice;
- (b) lease land or a portion of a property from the owner or occupier on condition that the owner or occupier allows a specified number of businesses to trade on such property on terms and conditions determined by the municipality over an agreed period; or
- (c) where possible, provide infrastructure for businesses that are leasing. Issuing of permits

5.(1) A municipality must issue a permit if it is properly applied for, unless—

- (a) the permit holder does not comply with the relevant provisions of this standard draft by law;
- (b) the goods or services provided by the business are illegal; or

(c) the business premises do not comply with the requirement relating to town planning or the safety or health of the public, or any law which applies to those premises.

(2) The municipality must be satisfied that the applicant will be in actual and effective control of the business.

(3) A municipality may grant the permit on condition that—

(a) the goods and services sold are legal; and

(b) the business premises comply with the requirement relating to town planning or the safety or health of the public, or any law which applies to those premises.

(4) A municipality may, on application by a permit holder—

(a) amend a condition;

(b) extend the period of the permit;

(c) revoke a condition; or

(d) indicate that the condition specified in the permit is complied with.

#### Proactive steps to be undertaken by municipality

6. A municipality must perform its functions and exercise its powers to—

(a) build the operational and management capacity of entrepreneurs and small businesses in townships through workshops, training or mentoring;

(b) conduct business compliance and awareness workshops;

(c) facilitate skills development and business development support services for township businesses;

(d) facilitate access to infrastructure for township businesses; and

(e) facilitate access to markets for township businesses.

#### Registration and permitting of business activities

7.(1) A municipality must delegate the authority to deal with the registration, permitting and enforcing of the by-law for township economies to the municipal manager or any other delegated official.

(2) The delegated official is responsible for—

- (a) creating awareness about the application process and applicable policies and by-laws;
- (b) assisting and supporting applicants in the application process;
- (c) administering the processing of applications and the timely processing of applications within a set period;
- (d) reviewing and approving applications for registration or permitting including—
  - (i) receiving, reviewing and approving applications for registration or permitting within a set period;
  - (ii) investigating the feasibility of the application and the compilation of a report thereon;
  - (iii) submitting the application and the feasibility report to the delegated authority; and
  - (iv) issuing of registration cards or permits;
- (e) resolving complaints and disputes occurring between the municipality and a business; and
- (f) facilitating efficiency and municipal responsiveness in registering and permitting businesses, as well as enforcing by-laws.

(3) Application forms for registration or permitting can be accessed physically at the municipal offices and on the municipal website.

(4) The municipal manager or a delegated official is responsible to establish and maintain a database of registered businesses, which may contain the following information and must be managed in accordance with PAIA guidelines:

- (a) The full name, surname, gender and disability status of the business owner;
- (b) the identity number of the business owner concerned;
- (c) the physical and postal address of the business concerned;
- (d) the location where the business concerned is authorised by such registration to carry on business, and if such registration applies to a trading plan area, the trading bay or market allocated to such a business in accordance with the applicable trading plan;
- (e) a description of the goods or services that the business concerned is authorised by such registration to sell or provide;

(f) a distinguishing registration number;

(g) citizenship status, passport number, section 22 asylum seeker permit, section 24 refugee permit, valid visa allowing foreign national to be in the Republic to work or conduct business; and

(h) any other information that may be required by this by-law or any other law.

(5) The applicant must provide a sworn affidavit stating that he or she is not engaged in the trade of illegal goods as defined in this by-law and that his or her business operations are within applicable norms and standards.

(6) The municipality reserves the right to conduct background checks on applicants, including liaising with law enforcement agencies, to verify the legality of their business activity.

(7) A registered business must be issued with a registration card or permit that must be displayed and be available for inspection at all times.

(8) The responsible official must put in place a complaints system that can be used by residents and community members to report and receive feedback regarding their complaints or concerns and an appeal process.

#### Transferability of permit

8.(1) In the event of the death of a permit-holder and the loss of income generated by the informal trading which results in the dependents of the deceased permit-holder being placed under undue or severe economic hardship, a permit may be transferred, by the municipality, to a dependant, or an assistant acting on behalf of the dependant, who may continue trading until the permit is no longer valid.

(2) A permit may be temporarily transferred for a period of no longer than twelve months by the municipality, to a dependent or, where there is no dependent, to an individual nominated by the permit-holder, if the permit-holder is unable to perform his or her functions: Provided that an affidavit is provided to the municipality stating the nature and period for which the permit-holder requires the permit transfer.

(3) A dependent or assistant is only permitted to replace the permit-holder for the period stipulated in the affidavit and approved by the municipality.

(4) A permit-holder may not transfer a permit to any other person in any manner.

(5)(a) If a permit is transferred by the municipality and the new holder does not resume trading within a period stipulated in the transfer notice, the municipality may revoke the permit and in such a case the permit must immediately be returned to the municipality.

(b) Details of revoked permits must be placed on a database to be shared with relevant departments.

(6) If a permit holder no longer wishes to trade, the municipality may revoke the permit and in such a case the permit must immediately be returned to the municipality.

(7) A permit transferred may not be used for the purpose of a business other than the business to which the permit relates.

#### Prohibitions and restrictions

9.(1) Except in cases where prior approval has been granted by the municipality, a person may not carry out a business activity—

(a) in a garden or park to which the public has a right of access;

(b) on a verge adjacent to—

(i) a building belonging to, or occupied by an organ of state;

(ii) a church, mosque, synagogue or other formal registered place of worship;

or

(iii) a building belonging to, or occupied by the municipality;

(c) at a building declared to be a public monument;

(d) next to an auto teller bank machine;

(e) at a place where—

(i) it causes an obstruction in front of a fire hydrant or an entrance to or exit from a building;

(ii) it causes an obstruction to vehicular traffic; or

(iii) it substantially obstructs pedestrians in their use of a sidewalk;

(f) on a verge adjacent to a building in which business is conducted by a person who sells goods of the same nature as or of a similar nature to goods being sold by the seller concerned; and

(g) on half of a public road adjacent to a building used for residential purposes if the owner or person in control or an occupier of the building objects thereto.

(2) A person carrying on a business—

(a) may not sleep overnight at the place of such business, except in a case where prior approval has been granted by the municipality or where the business is operating from residential units or structures;

(b) may not place his or her property on a public road, except in cases where prior approval has been granted by the municipality;

(c) may not construct a permanent structure on a public road or public place other than a shed, shack, Wendy house or poles implanted into the ground, and other infrastructural arrangements common in the street trading environment;

(d) may not buy goods from an establishment that does not comply with relevant regulatory prescripts;

(e) may not sell expired items;

(f) must ensure that his or her property or area of activity—

(i) does not cover an area of a public road, or a public place which is greater than six square metres (with a maximum length of three metres) in extent, unless otherwise approved by the municipality; and

(ii) in respect of a sidewalk, leaves an unobstructed space for pedestrian traffic, being not less than one and a half metres wide when measured from any contiguous building to the property or area of activity, and not less than one half metre wide when measured from the kerb line to the property or area of activity;

(g) may not conduct business on a sidewalk where the width of such sidewalk is less than one metre;

(h) may not place or stack his or her goods in such a manner that such goods are likely to injure a person or cause damage to property;

(i) may not sell, distribute or store illegal goods or goods that do not comply with acceptable standards;

(j) may not carry on business in such a manner as to—

(i) create a nuisance;

(ii) create a traffic, health hazard, or health risk;

(iii) obstruct access to, or the use of, street furniture or any other facility designed for use by the general public;

(k) must maintain records of the identification of his or her suppliers and be able to provide proof of the legitimate sourcing of the goods upon request by an authorised official; and

(l) may not knowingly purchase goods from suppliers engaged in the trade of illegal goods.

## Hygiene and waste removal

10.(1) A person operating a registered business must—

- (a) ensure that the business complies with health and safety requirements and has the applicable health and safety certificates;
- (b) ensure that the food sold in the business is not contaminated by insecticides, pesticides, or any poisonous substance;
- (c) keep the business area or site occupied by him or her for the purposes of such business activity, in a clean and sanitary condition;
- (d) keep his or her property in a clean, sanitary and well-maintained condition;
- (e) dispose of litter generated by his or her business in whatever refuse receptacle provided by the municipality for the public, or at a dumping site of the municipality;
- (f) ensure that no excessive smoke, fumes or other substance, odours, or noise, emanating from his or her business activities, causes pollution of any kind;
- (g) ensure that the necessary recycling methods are utilised; and
- (h) dispose of hazardous and e-waste in the correct manner.

(2) The owner of the property where business activities, including selling prepared meals or beverages, take place, must ensure that there is appropriate infrastructure, including ablution facilities.

## Restricted and prohibited areas

11.(1) A municipality may in terms of section 6A(2) of the Businesses Act, after consulting the public and by resolution, declare any place in its area of jurisdiction to be an area in which street trading is restricted or prohibited, and must, to enable compliance therewith, prescribe or make signs, markings or other devices indicating—

- (a) specified hours during which business activity in respect of particular goods or services is restricted or prohibited;
- (b) the boundaries of the restricted or prohibited areas; and
- (c) any other restriction or prohibition against business activity regarding the area in question.

(2) A municipality must display any such sign, marking or device in such a position and manner as will indicate the restriction or prohibition and the location or boundaries of the area concerned.

(3) A sign erected in terms of this by-law or the Business Act serves as sufficient notice of the prohibition or restriction in respect of the area concerned.

(4) A sign contemplated in subsection (1) may be amended from time to time and displayed by the municipality for the purpose of this by-law and has the same effect as a road sign in terms of the National Road Traffic Act, 1996.

(5) A registered business must not cause any nuisance.

## Offences and penalties

12.(1) A person who—

(a) contravenes, or fails to comply with, a provision of this by-law;

(b) fails to comply with a notice issued in terms of this by-law;

(c) fails to comply with a lawful instruction given in terms of this by-law; or

(d) who obstructs or hinders an authorised official in the execution of his or her duties under this by-law, is guilty of an offence and must be served with a written warning advising of the offence, the remedial action and applicable times, consequences for failure to redress, and the appeal process.

(2) Despite the provisions of subsection (1), a person found to be transgressing any provision of this by-law must—

(a) on a first transgression, be served with a written warning notice informing that person of the transgression and that his or her business licence may be cancelled immediately if he or she does not remedy the transgression within a reasonable time based on industry or sector trends; and

(b) on a subsequent transgression, be served with a written notice informing that person of the transgression and that, subject to an appeal process, his or her business licence is immediately cancelled and that he or she will be barred from reapplying for a licence in any municipality for a period of five years after the subsequent transgression.

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13. (1) A person who feels aggrieved by the decision of the municipality may lodge an appeal within a period of 21 days after receipt of the application outcome or within such extended period as may be agreed upon between the municipality and the applicant concerned.

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(a) apply its discretion to impound business equipment where continuous transgression without remedy is observed; or

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(a) conduct regular inspections of businesses to verify that they are registered and that the products being sold are legal and comply with applicable regulatory requirements or norms and standards;

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(c) implement a confidential reporting system for the public and other traders to report suspected illicit trade activities;

(d) implement information programmes to educate businesses on what constitutes an illegal product; and

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#### Amendment of by-laws and transitional measures

15. Once approved, the municipality must consider the impact of this by-law on all other by-laws and must amend sections that conflict with the provisions of this by-law or amend the applicable by-laws to be in line with the provisions of this by-law.



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**GENERAL NOTICES • ALGEMENE KENNISGEWINGS**

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**DEPARTMENT OF CO-OPERATIVE GOVERNANCE**

NOTICE 2826 OF 2024

**LOCAL GOVERNMENT: MUNICIPAL SYSTEMS ACT, 2000 (ACT NO 32 OF 2000)****STANDARD DRAFT BY-LAW FOR TOWNSHIP ECONOMIES**

I, Velenkosini Hlabisa, Minister for Cooperative Governance and Traditional Affairs hereby, in terms of section 14(1) of the Local Government: Municipal Systems Act, 2000 (Act No 32 of 2000), and after complying with the procedural requirements in this section, make the Standard Draft By-Law for Township Economies, in the Schedule.

**MR VELENKOSINI HLABISA****MINISTER FOR COOPERATIVE GOVERNANCE AND TRADITIONAL AFFAIRS****DATE: 04/11/2024**

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## Preamble

**Whereas** sections 152(1) and 153(a) of the Constitution of the Republic of South Africa, 1996 (“Constitution”), require municipalities to promote social and economic development within their jurisdictional areas;

**And whereas** the Spatial Planning and Land Use Management Act, 2013 (Act No. 16 of 2013), mandates municipal spatial development frameworks to identify current and future economic nodes where public and private investment will be prioritised and identify the designation of areas where incremental upgrading approaches to development and regulation will be applicable;

**And whereas** the Businesses Act, 1991 (Act No. 71 of 1991), provides for municipalities to declare and prohibit trading in zones within their jurisdictional areas;

**And whereas** the dense concentration of poverty, unemployment and related social ills make townships a priority for inclusive growth and development;

**And whereas** Government acknowledges that townships must be vibrant economic centres;

**And whereas** section 22 of the Constitution guarantees the right of every citizen to choose his or her trade, occupation or profession freely, and empowers the State to regulate the practice of a trade, occupation or profession by law;

**And whereas** Government recognises that participation and meaningful inclusion of businesses in townships will transform the economy,

**Be it therefore enacted** by the Municipal Council of (Insert municipality name), as follows:

## Definitions

1. In this Standard Draft By-Law, a word or expression to which a meaning has been assigned in the Act, bears the meaning so assigned and, unless the context otherwise indicates—

**"authorised official"** means an employee of the municipality who is duly responsible for carrying out any duty or function or exercising any power in terms of this Standard Draft By-Law and includes—

- (a) a law enforcement officer declared to be a peace officer in terms of section 334(1)(a) of the Criminal Procedure Act, 1977 (Act No. 51 of 1977); and
- (b) any other employee delegated or person authorised to carry out or exercise the duty, function or power;

**"business"** means an entrepreneurial undertaking, or a business concern, whether formal (registered) or informal (unregistered), which is engaged in the production of goods or provision of services or sale of goods, undertaken by an entrepreneur or an enterprise, an enterprise organisation or a co-operative as categorised in the National Small Business Act;

**"Businesses Act"** means the Businesses Act, 1991 (Act No. 71 of 1991);

**"business activity"** means the selling of goods, or the supplying or offering to supply a service for remuneration;

**"business licence"** means a licence or permit issued by a local government that allows an individual or company to conduct business within the government's geographical jurisdiction;

**"foreigner"** means an individual who is neither a South African citizen, nor a permanent resident, but is not an illegal foreigner in terms of the Immigration Act, 2002 (Act No. 13 of 2002);

**"goods"** means a product marketed for human use or consumption;

**"illegal goods"** means—

- (a) goods which may not have been lawfully acquired or disposed of;
- (b) goods that are prohibited from sale or distribution under any applicable national, provincial, or municipal law;
- (c) counterfeit goods as defined in the Counterfeit Goods Act, 1997 (Act No. 37 of 1997);

- (d) goods that are required to be, but have not been, imported or produced in terms of the provisions of the Customs and Excise Act, 1964 (Act No.91 of 1964);
- (e) stolen goods; or
- (f) goods that do not meet mandatory safety or quality standards as prescribed by relevant legislation;

**"litter"** includes a receptacle, container, or other matter, which has been discarded, abandoned, or left behind, by a street trader, or by his or her customers;

**"Minister"** means the Minister responsible for local government;

**"municipal council"** means a municipal council referred to in section 157(1) of the Constitution;

**"municipal manager"** means a person appointed in terms of section 54A of the Municipal Systems Act, as the head of administration of the municipality;

**"Municipal Systems Act"** means the Local Government: Municipal Systems Act, 2000 (Act No. 32 of 2000);

**"nuisance"** means conduct or behaviour by a person, an organisation, business or institution or the use, keeping, producing, by-producing, harbouring or conveying, as the case may be, of any item, substance, matter, material, equipment, tool, plant or animal or causing or creating a situation or condition in or on private property or in a public place or anywhere in a municipality which causes damage, annoyance, inconvenience, noise pollution or discomfort to the public or to a person, in the exercise of rights common to all or of a person;

**"National Road Traffic Act"** means the National Road Traffic Act, 1996 (Act No. 93 of 1996);

**"obstruct"** means to do anything which blocks or is likely to block vehicular or pedestrian traffic flow on a public road or private road, open or public space or private space;

**"PAIA"** means the Promotion of Access to Information Act, 2000 (Act No. 2 of 2000);

**"public monument"** means any one of the "public monuments and memorials", as defined in section 2 of the National Heritage Resources Act, 1999 (Act No. 25 of 1999);

**"public place"** means a building, square, park, recreation ground or open space to which the public has the right of access, or which is shown on a general plan or land use scheme of a township filed in the deeds registry, Surveyor-General's office or a municipality, and has been provided for the use of the public or the owners of erven in such township;

**"public road"** means a public road as defined in section 1 of the National Road Traffic Act;

**"sell"** means exchange, offer, display, deliver, supply or dispose of, for sale or authorise, direct or allow a sale;

**"services"** means activities or value created, generated or performed for human consumption;

**"sidewalk"** means a sidewalk as defined in section 1 of the National Road Traffic Act;

**"Spatial Planning and Land Use Management Act"** means the Spatial Planning and Land Use Management Act, 2013 (Act No. 16 of 2013);

**"townships"** means residential townships where only the most basic amenities and infrastructure are provided which were initially established during the Colonial and Apartheid eras for occupation by Black South Africans on the outskirts of towns and cities and now also include newly created residential townships, in and on the outskirts of towns and cities, which have been created as a result of South Africa's history; and **"township economies"** means business activities (formal or informal) undertaken in townships.

### **Objectives**

2. The objects of this by-law is to—

- (a) facilitate inclusive spatial and economic development in townships;
- (b) harmonise the township ecosystem and provide norms and standards for the establishment and management of township-based enterprises both formal and informal;
- (c) raise awareness of applicable laws and regulations affecting township businesses; and
- (d) support small businesses to grow and participate in mainstream economic activities.

### **Freedom to engage in business activities**

3.(1) Subject to subsection (2) any person that has a business licence, may engage in business activities within the area of jurisdiction of a municipality.

(2) A municipality may, based on its developmental objectives, determine quotas on the proportion of businesses within specific categories of businesses, to be owned and operated by foreigners in line with all the relevant legislation.

- (3) In determining the quotas a municipality must ensure, amongst others, that a proportion of the total staff employed in the business are South African citizens or permanent residents in line with all relevant legislation.
- (4) A business activity referred to in subsections (1) and (2), is subject to the provisions of—
- (a) legislation in the Republic of South Africa;
  - (b) applicable permits or licencing requirements;
  - (c) other applicable municipal by-laws and policies; and
  - (d) this standard draft by-law.
- (5) A person may not carry on a business activity within the area of jurisdiction of a municipality unless that person is a holder of a business permit issued or transferred to him or her by the municipality.

#### **Designated business areas and sites**

- 4.(1) A municipality must, subject to the provisions of the Spatial Planning and Land Use Management Act and any other applicable legislation, policy or by-law—
- (a) promote commercial, retail and industrial activities in townships; and
  - (b) demarcate business areas and sites to promote inclusive economic development or recognise a township as a mixed-use business area.
- (2) A municipality may, by resolution—
- (a) extend, reduce, or disestablish a business area or site subject to compliance with the requirements of the Spatial Planning and Land Use Management Act and after public consultation and reasonable notice;
  - (b) lease land or a portion of a property from the owner or occupier on condition that the owner or occupier allows a specified number of businesses to trade on such property on terms and conditions determined by the municipality over an agreed period; or
  - (c) where possible, provide infrastructure for businesses that are leasing.

#### **Issuing of permits**

- 5.(1) A municipality must issue a permit if it is properly applied for, unless—
- (a) the permit holder does not comply with the relevant provisions of this standard draft by-law;
  - (b) the goods or services provided by the business are illegal; or

- (c) the business premises do not comply with the requirement relating to town planning or the safety or health of the public, or any law which applies to those premises.
- (2) The municipality must be satisfied that the applicant will be in actual and effective control of the business.
- (3) A municipality may grant the permit on condition that—
  - (a) the goods and services sold are legal; and
  - (b) the business premises comply with the requirement relating to town planning or the safety or health of the public, or any law which applies to those premises.
- (4) A municipality may, on application by a permit holder—
  - (a) amend a condition;
  - (b) extend the period of the permit;
  - (c) revoke a condition; or
  - (d) indicate that the condition specified in the permit is complied with.

#### **Proactive steps to be undertaken by municipality**

- 6. A municipality must perform its functions and exercise its powers to—
  - (a) build the operational and management capacity of entrepreneurs and small businesses in townships through workshops, training or mentoring;
  - (b) conduct business compliance and awareness workshops;
  - (c) facilitate skills development and business development support services for township businesses;
  - (d) facilitate access to infrastructure for township businesses; and
  - (e) facilitate access to markets for township businesses.

#### **Registration and permitting of business activities**

- 7.(1) A municipality must delegate the authority to deal with the registration, permitting and enforcing of the by-law for township economies to the municipal manager or any other delegated official.
- (2) The delegated official is responsible for—
  - (a) creating awareness about the application process and applicable policies and by-laws;
  - (b) assisting and supporting applicants in the application process;

- (c) administering the processing of applications and the timely processing of applications within a set period;
  - (d) reviewing and approving applications for registration or permitting including—
    - (i) receiving, reviewing and approving applications for registration or permitting within a set period;
    - (ii) investigating the feasibility of the application and the compilation of a report thereon;
    - (iii) submitting the application and the feasibility report to the delegated authority; and
    - (iv) issuing of registration cards or permits;
  - (e) resolving complaints and disputes occurring between the municipality and a business; and
  - (f) facilitating efficiency and municipal responsiveness in registering and permitting businesses, as well as enforcing by-laws.
- (3) Application forms for registration or permitting can be accessed physically at the municipal offices and on the municipal website.
- (4) The municipal manager or a delegated official is responsible to establish and maintain a database of registered businesses, which may contain the following information and must be managed in accordance with PAIA guidelines:
- (a) The full name, surname, gender and disability status of the business owner;
  - (b) the identity number of the business owner concerned;
  - (c) the physical and postal address of the business concerned;
  - (d) the location where the business concerned is authorised by such registration to carry on business, and if such registration applies to a trading plan area, the trading bay or market allocated to such a business in accordance with the applicable trading plan;
  - (e) a description of the goods or services that the business concerned is authorised by such registration to sell or provide;
  - (f) a distinguishing registration number;
  - (g) citizenship status, passport number, section 22 asylum seeker permit, section 24 refugee permit, valid visa allowing foreign national to be in the Republic to work or conduct business; and
  - (h) any other information that may be required by this by-law or any other law.

(5) The applicant must provide a sworn affidavit stating that he or she is not engaged in the trade of illegal goods as defined in this by-law and that his or her business operations are within applicable norms and standards.

(6) The municipality reserves the right to conduct background checks on applicants, including liaising with law enforcement agencies, to verify the legality of their business activity.

(7) A registered business must be issued with a registration card or permit that must be displayed and be available for inspection at all times.

(8) The responsible official must put in place a complaints system that can be used by residents and community members to report and receive feedback regarding their complaints or concerns and an appeal process.

### **Transferability of permit**

8.(1) In the event of the death of a permit-holder and the loss of income generated by the informal trading which results in the dependents of the deceased permit-holder being placed under undue or severe economic hardship, a permit may be transferred, by the municipality, to a dependant, or an assistant acting on behalf of the dependant, who may continue trading until the permit is no longer valid.

(2) A permit may be temporarily transferred for a period of no longer than twelve months by the municipality, to a dependent or, where there is no dependent, to an individual nominated by the permit-holder, if the permit-holder is unable to perform his or her functions: Provided that an affidavit is provided to the municipality stating the nature and period for which the permit-holder requires the permit transfer.

(3) A dependent or assistant is only permitted to replace the permit-holder for the period stipulated in the affidavit and approved by the municipality.

(4) A permit-holder may not transfer a permit to any other person in any manner.

(5)(a) If a permit is transferred by the municipality and the new holder does not resume trading within a period stipulated in the transfer notice, the municipality may revoke the permit and in such a case the permit must immediately be returned to the municipality.

(b) Details of revoked permits must be placed on a database to be shared with relevant departments.

(6) If a permit holder no longer wishes to trade, the municipality may revoke the permit and in such a case the permit must immediately be returned to the municipality.

(7) A permit transferred may not be used for the purpose of a business other than the business to which the permit relates.

### **Prohibitions and restrictions**

9.(1) Except in cases where prior approval has been granted by the municipality, a person may not carry out a business activity—

- (a) in a garden or park to which the public has a right of access;
  - (b) on a verge adjacent to—
    - (i) a building belonging to, or occupied by an organ of state;
    - (ii) a church, mosque, synagogue or other formal registered place of worship; or
    - (iii) a building belonging to, or occupied by the municipality;
  - (c) at a building declared to be a public monument;
  - (d) next to an auto teller bank machine;
  - (e) at a place where—
    - (i) it causes an obstruction in front of a fire hydrant or an entrance to or exit from a building;
    - (ii) it causes an obstruction to vehicular traffic; or
    - (iii) it substantially obstructs pedestrians in their use of a sidewalk;
  - (f) on a verge adjacent to a building in which business is conducted by a person who sells goods of the same nature as or of a similar nature to goods being sold by the seller concerned; and
  - (g) on half of a public road adjacent to a building used for residential purposes, if the owner or person in control or an occupier of the building objects thereto.
- (2) A person carrying on a business—
- (a) may not sleep overnight at the place of such business, except in a case where prior approval has been granted by the municipality or where the business is operating from residential units or structures;
  - (b) may not place his or her property on a public road, except in cases where prior approval has been granted by the municipality;
  - (c) may not construct a permanent structure on a public road or public place other than a shed, shack, Wendy house or poles implanted into the ground,

- and other infrastructural arrangements common in the street trading environment;
- (d) may not buy goods from an establishment that does not comply with relevant regulatory prescripts;
  - (e) may not sell expired items;
  - (f) must ensure that his or her property or area of activity—
    - (i) does not cover an area of a public road, or a public place which is greater than six square metres (with a maximum length of three metres) in extent, unless otherwise approved by the municipality; and
    - (ii) in respect of a sidewalk, leaves an unobstructed space for pedestrian traffic, being not less than one and a half metres wide when measured from any contiguous building to the property or area of activity, and not less than one half metre wide when measured from the kerb line to the property or area of activity;
  - (g) may not conduct business on a sidewalk where the width of such sidewalk is less than one metre;
  - (h) may not place or stack his or her goods in such a manner that such goods are likely to injure a person or cause damage to property;
  - (i) may not sell, distribute or store illegal goods or goods that do not comply with acceptable standards;
  - (j) may not carry on business in such a manner as to—
    - (i) create a nuisance;
    - (ii) create a traffic, health hazard, or health risk;
    - (iii) obstruct access to, or the use of, street furniture or any other facility designed for use by the general public;
  - (k) must maintain records of the identification of his or her suppliers and be able to provide proof of the legitimate sourcing of the goods upon request by an authorised official; and
  - (l) may not knowingly purchase goods from suppliers engaged in the trade of illegal goods.

### **Hygiene and waste removal**

**10.(1)** A person operating a registered business must—

- (a) ensure that the business complies with health and safety requirements and has the applicable health and safety certificates;
  - (b) ensure that the food sold in the business is not contaminated by insecticides, pesticides, or any poisonous substance;
  - (c) keep the business area or site occupied by him or her for the purposes of such business activity, in a clean and sanitary condition;
  - (d) keep his or her property in a clean, sanitary and well-maintained condition;
  - (e) dispose of litter generated by his or her business in whatever refuse receptacle provided by the municipality for the public, or at a dumping site of the municipality;
  - (f) ensure that no excessive smoke, fumes or other substance, odours, or noise, emanating from his or her business activities, causes pollution of any kind;
  - (g) ensure that the necessary recycling methods are utilised; and
  - (h) dispose of hazardous and e-waste in the correct manner.
- (2) The owner of the property where business activities, including selling prepared meals or beverages, take place, must ensure that there is appropriate infrastructure, including ablution facilities.

### **Restricted and prohibited areas**

**11.(1)** A municipality may in terms of section 6A(2) of the Businesses Act, after consulting the public and by resolution, declare any place in its area of jurisdiction to be an area in which street trading is restricted or prohibited, and must, to enable compliance therewith, prescribe or make signs, markings or other devices indicating—

- (a) specified hours during which business activity in respect of particular goods or services is restricted or prohibited;
  - (b) the boundaries of the restricted or prohibited areas; and
  - (c) any other restriction or prohibition against business activity regarding the area in question.
- (2) A municipality must display any such sign, marking or device in such a position and manner as will indicate the restriction or prohibition and the location or boundaries of the area concerned.
- (3) A sign erected in terms of this by-law or the Business Act serves as sufficient notice of the prohibition or restriction in respect of the area concerned.

- (4) A sign contemplated in subsection (1) may be amended from time to time and displayed by the municipality for the purpose of this by-law and has the same effect as a road sign in terms of the National Road Traffic Act, 1996.
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#### **12.(1) A person who—**

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is guilty of an offence and must be served with a written warning advising of the offence, the remedial action and applicable times, consequences for failure to redress, and the appeal process.

#### **(2) Despite the provisions of subsection (1), a person found to be transgressing any provision of this by-law must—**

- (a) on a first transgression, be served with a written warning notice informing that person of the transgression and that his or her business licence may be cancelled immediately if he or she does not remedy the transgression within a reasonable time based on industry or sector trends; and
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